

## Syllabus

## BEECH AIRCRAFT CORPORATION v. RAINEY ET AL.

CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR  
THE ELEVENTH CIRCUIT

No. 87-981. Argued October 4, 1988—Decided December 12, 1988\*

Respondents' spouses, a Navy flight instructor and her student, were killed when, during training exercises, their Navy aircraft banked sharply to avoid another plane, lost altitude, and crashed. At the trial of respondents' product liability suit against petitioners, the companies which manufactured and serviced the plane in question, the only seriously disputed issue was whether the crash was caused by pilot error or equipment malfunction. Having previously determined that a Navy investigative report of the incident (the JAG Report or Report) was sufficiently trustworthy to be admissible, the District Court admitted, over respondents' objections, most of the Report's "opinions," including a statement suggesting that pilot error was the most probable cause of the accident. Moreover, after respondent Rainey, who was himself a Navy flight instructor, admitted on direct examination as an adverse witness that he had made certain statements arguably supporting a pilot error theory in a detailed letter in which he took issue with some of the JAG Report's findings, his counsel attempted to ask him on cross-examination whether the letter did not also say that the most probable primary cause of the mishap was a loss of power due to equipment malfunction. However, before Rainey could answer, the court sustained a defense objection on the ground that the question asked for Rainey's opinion, and cut off further questioning along this line. After the jury returned a verdict for petitioners, the Court of Appeals reversed and remanded for a new trial. The court held itself bound by *Smith v. Ithaca Corp.*, 612 F. 2d 215 (CA5), such that Federal Rule of Evidence 803(8)(C)—which excepts from the hearsay rule "public records and reports" setting forth "factual findings resulting from an investigation made pursuant to authority granted by law, unless the sources of information or other circumstances indicate lack of trustworthiness"—did not encompass the JAG Report's evaluative conclusions or opinions. The court also held that Federal Rule of Evidence 106 forbade the trial court to prohibit cross-examination about additional portions of Rainey's letter which would

---

\*Together with No. 87-1028, *Beech Aerospace Services, Inc. v. Rainey et al.*, also on certiorari to the same court.

have put in context the admissions elicited from him on direct examination. On rehearing en banc the Court of Appeals did not disturb the panel's judgment.

*Held:*

1. Statements in the form of opinions or conclusions are not by that fact excluded from the scope of Rule 803(8)(C). The Rule's language does not call for the distinction between "fact" and "opinion" drawn by *Smith, supra*, and other proponents of a narrow interpretation of the Rule's "factual findings" phrase, since "finding of fact" is commonly defined to include conclusions by way of reasonable inference from the evidence, and since in specifying the kinds of reports that are admissible the Rule does not create a distinction between "fact" and "opinion." Nor is any such distinction required by the intent of the Rule's framers, as expressed in the Advisory Committee's Notes on the Rule. This conclusion is strengthened by the analytical difficulty of drawing such a distinction. Rather than requiring that some inevitably arbitrary line be drawn between the various shades of fact/opinion that invariably will be present in investigatory reports, the Rule instructs courts—as its plain language states—to admit "reports . . . setting forth . . . factual findings." Appropriate limitations and safeguards lie in the fact that the Rule's requirement that reports contain factual findings bars the admission of statements not based on factual investigation, and in the Rule's trustworthiness requirement. Thus, as long as a conclusion satisfies the latter requirements, it should be admissible along with other portions of the Report. Here, since the District Court determined that certain of the JAG Report's conclusions were trustworthy, it rightly admitted them into evidence. Pp. 161–170.

2. On the facts of this litigation, the District Court abused its discretion in restricting the scope of cross-examination of respondent Rainey by his counsel in regard to his letter. Pp. 170–175.

(a) While the letter did make the statements to which Rainey admitted on direct examination which tended to support a pilot error theory, the letter's thrust was to challenge that theory as inconsistent with the evidence and the likely actions of the two pilots, and to expound at length on Rainey's theory of equipment malfunction and demonstrate how the various pieces of evidence supported that theory. Since it is plausible that the jury would have concluded from Rainey's testimony that he did not believe in his equipment malfunction theory when he wrote the letter but developed it only later for litigation purposes, the jury was given a distorted and prejudicial impression of the letter, which Rainey's counsel was unable to counteract due to the District Court's refusal to allow him to present additional information on cross-examination. The common-law "rule of completeness," which has been

partially codified in Rule 106—whereby, when a party has introduced part of a writing, an adverse party may require the introduction of any other part which ought in fairness to be considered contemporaneously—was designed to prevent exactly this type of prejudice. However, although the concerns underlying Rule 106 are clearly relevant to this litigation, it is unnecessary to determine whether the Rule applies, since, where misunderstanding or distortion can be averted only through presentation of an additional portion of a document, the material required for completeness is necessarily relevant and admissible. The question posed by Rainey's counsel on cross-examination was not asked for the purpose of eliciting Rainey's opinion as to the cause of the accident, but rather inquired whether he had made a certain statement in his letter, a question he was eminently qualified to answer. Defense counsel's objection to that question as calling for an opinion could not avail in view of the obvious purpose for which the statement was offered. Pp. 170–173.

(b) Petitioners' contention that Rainey waived the right to pursue the cross-examination testimony issue on appeal because he did not properly raise it in the trial court is not persuasive. The nature of Rainey's proposed testimony was abundantly apparent from the very question put by his counsel, such that the offer-of-proof requirement of Federal Rule of Evidence 103(a)(2) was satisfied. Moreover, Rainey's counsel substantially satisfied the requirement of Federal Rule of Civil Procedure 46 that he put the court on notice as to his objection to the exclusion and the grounds therefor, when, in the colloquy following the defense objection to his question, and before he was cut off, he began to articulate his completeness argument. Pp. 174–175.

827 F. 2d 1498, affirmed in part, reversed in part, and remanded.

BRENNAN, J., delivered the opinion of the Court, in which WHITE, MARSHALL, BLACKMUN, STEVENS, SCALIA, and KENNEDY, JJ., joined, and in Parts I and II of which REHNQUIST, C. J., and O'CONNOR, J., joined. REHNQUIST, C. J., filed an opinion concurring in part and dissenting in part, in which O'CONNOR, J., joined, *post*, p. 176.

*Jos. W. Womack* argued the cause for petitioners in both cases and filed briefs for petitioner Beech Aircraft Corp. *W. H. F. Wiltshire* filed briefs for petitioner Beech Aerospace Services, Inc.

*Dennis K. Larry* argued the cause for respondents in both cases. With him on the brief were *Edward R. Curtis* and *Donald H. Partington*.

JUSTICE BRENNAN delivered the opinion of the Court.

In this action we address a longstanding conflict among the Federal Courts of Appeals over whether Federal Rule of Evidence 803(8)(C), which provides an exception to the hearsay rule for public investigatory reports containing “factual findings,” extends to conclusions and opinions contained in such reports. We also consider whether, on the facts of this litigation, the trial court abused its discretion in refusing to admit, on cross-examination, testimony intended to provide a more complete picture of a document about which the witness had testified on direct.

## I

This litigation stems from the crash of a Navy training aircraft at Middleton Field, Alabama, on July 13, 1982, which took the lives of both pilots on board, Lieutenant Commander Barbara Ann Rainey and Ensign Donald Bruce Knowlton. The accident took place while Rainey, a Navy flight instructor, and Knowlton, her student, were flying “touch-and-go” exercises in a T-34C Turbo-Mentor aircraft, number 3E955. Their aircraft and several others flew in an oval pattern, each plane making successive landing/takeoff maneuvers on the runway. Following its fourth pass at the runway, 3E955 appeared to make a left turn prematurely, cutting out the aircraft ahead of it in the pattern and threatening a collision. After radio warnings from two other pilots, the plane banked sharply to the right in order to avoid the other aircraft. At that point it lost altitude rapidly, crashed, and burned.

Because of the damage to the plane and the lack of any survivors, the cause of the accident could not be determined with certainty. The two pilots’ surviving spouses brought a product liability suit against petitioners Beech Aircraft Corporation, the plane’s manufacturer, and Beech Aerospace Services, which serviced the plane under contract with the Navy.<sup>1</sup> The plaintiffs alleged that the crash had been

---

<sup>1</sup>The manufacturer of the plane’s engine, Pratt & Whitney Canada, Ltd., was also a defendant, but it subsequently settled with respondents and is no longer a party to this action.

caused by a loss of engine power, known as “rollback,” due to some defect in the aircraft’s fuel control system. The defendants, on the other hand, advanced the theory of pilot error, suggesting that the plane had stalled during the abrupt avoidance maneuver.

At trial, the only seriously disputed question was whether pilot error or equipment malfunction had caused the crash. Both sides relied primarily on expert testimony. One piece of evidence presented by the defense was an investigative report prepared by Lieutenant Commander William Morgan on order of the training squadron’s commanding officer and pursuant to authority granted in the Manual of the Judge Advocate General. This “JAG Report,” completed during the six weeks following the accident, was organized into sections labeled “finding of fact,” “opinions,” and “recommendations,” and was supported by some 60 attachments. The “finding of fact” included statements like the following:

“13. At approximately 1020, while turning crosswind without proper interval, 3E955 crashed, immediately caught fire and burned.

“27. At the time of impact, the engine of 3E955 was operating but was operating at reduced power.” App. 10–12.

Among his “opinions” Lieutenant Commander Morgan stated, in paragraph 5, that due to the deaths of the two pilots and the destruction of the aircraft “it is almost impossible to determine exactly what happened to Navy 3E955 from the time it left the runway on its last touch and go until it impacted the ground.” He nonetheless continued with a detailed reconstruction of a possible set of events, based on pilot error, that could have caused the accident.<sup>2</sup> The next two paragraphs stated a caveat and a conclusion:

---

<sup>2</sup> Paragraph 5 reads in its entirety as follows:

“Because both pilots were killed in the crash and because of the nearly total destruction of the aircraft by fire, it is almost impossible to determine exactly what happened to Navy 3E955 from the time it left the runway on

"6. Although the above sequence of events is the most likely to have occurred, it does not change the possibility that a 'rollback' did occur.

"7. The most probable cause of the accident was the pilots [*sic*] failure to maintain proper interval." *Id.*, at 15.

The trial judge initially determined, at a pretrial conference, that the JAG Report was sufficiently trustworthy to be admissible, but that it "would be admissible only on its fac-

---

its last touch and go until it impacted the ground. However, from evidence available and the information gained from eyewitnesses, a possible scenario can be constructed as follows:

"a. 3E955 entered the Middleton pattern with ENS Knowlton at the controls attempting to make normal landings.

"b. After two unsuccessful attempts, LCDR Rainey took the aircraft and demonstrated two landings 'on the numbers.' After getting the aircraft safely airborne from the touch and go, LCDR Rainey transferred control to ENS Knowlton.

"c. Due to his physical strength, ENS Knowlton did not trim down elevator as the aircraft accelerated toward 100 knots; in fact, due to his inexperience, he may have trimmed incorrectly, putting in more up elevator.

"d. As ENS Knowlton was climbing to pattern altitude, he did not see the aircraft established on downwind so he began his crosswind turn. Due to ENS Knowlton's large size, LCDR Rainey was unable to see the conflicting traffic.

"e. Hearing the first call, LCDR Rainey probably cautioned ENS Knowlton to check for traffic. Hearing the second call, she took immediate action and told ENS Knowlton she had the aircraft as she initiated a turn toward an upwind heading.

"f. As the aircraft was rolling from a climbing left turn to a climbing right turn, ENS Knowlton released the stick letting the up elevator trim take effect causing the nose of the aircraft to pitch abruptly up.

"g. The large angle of bank used trying to maneuver for aircraft separation coupled with the abrupt pitch up caused the aircraft to stall. As the aircraft stalled and went into a nose low attitude, LCDR Rainey reduced the PCL (power control lever) toward idle. As she was rolling toward wings level, she advanced the PCL to maximum to stop the loss of altitude but due to the 2 to 4 second lag in engine response, the aircraft impacted the ground before power was available." App. 14-15.

tual findings and would not be admissible insofar as any opinions or conclusions are concerned.” *Id.*, at 35. The day before trial, however, the court reversed itself and ruled, over the plaintiffs’ objection, that certain of the conclusions would be admitted. *Id.*, at 40–41. Accordingly, the court admitted most of the report’s “opinions,” including the first sentence of paragraph 5 about the impossibility of determining exactly what happened, and paragraph 7, which opined about failure to maintain proper interval as “[t]he most probable cause of the accident.” *Id.*, at 97. On the other hand, the remainder of paragraph 5 was barred as “nothing but a possible scenario,” *id.*, at 40, and paragraph 6, in which investigator Morgan refused to rule out rollback, was deleted as well.<sup>3</sup>

This action also concerns an evidentiary ruling as to a second document. Five or six months after the accident, plaintiff John Rainey, husband of the deceased pilot and himself a Navy flight instructor, sent a detailed letter to Lieutenant Commander Morgan. Based on Rainey’s own investigation, the letter took issue with some of the JAG Report’s findings and outlined Rainey’s theory that “[t]he most probable primary cause factor of this aircraft mishap is a loss of useful power (or rollback) caused by some form of pneumatic sensing/fuel flow malfunction, probably in the fuel control unit.” *Id.*, at 104, 111.

At trial Rainey did not testify during his side’s case in chief, but he was called by the defense as an adverse witness. On direct examination he was asked about two statements contained in his letter. The first was to the effect that his wife had unsuccessfully attempted to cancel the ill-fated training flight because of a variety of adverse factors including her student’s fatigue. The second question concerned a portion of Rainey’s hypothesized scenario of the accident:

---

<sup>3</sup>The record gives no indication why paragraph 6 was deleted. See, e. g., *id.*, at 40 (striking most of paragraph 5, as well as paragraphs 8 and 9, but silent on paragraph 6). Neither at trial nor on appeal have respondents raised any objection to the deletion of paragraph 6.

“Didn’t you say, sir, that after Mrs. Rainey’s airplane rolled wings level, that Lieutenant Colonel Habermacher’s plane came into view unexpectedly at its closest point of approach, although sufficient separation still existed between the aircraft. However, the unexpected proximely [*sic*] of Colonel Habermacher’s plane caused one of the aircrew in Mrs. Rainey’s plane to react instinctively and abruptly by initiating a hard right turn away from Colonel Habermacher’s airplane?” *Id.*, at 75.

Rainey admitted having made both statements. On cross-examination, Rainey’s counsel asked the following question: “In the same letter to which Mr. Toothman made reference to in his questions, sir, did you also say that the most probably [*sic*] primary cause of this mishap was rollback?” *Id.*, at 77. Before Rainey answered, the court sustained a defense objection on the ground that the question asked for Rainey’s opinion. Further questioning along this line was cut off.

Following a 2-week trial, the jury returned a verdict for petitioners. A panel of the Eleventh Circuit reversed and remanded for a new trial. 784 F. 2d 1523 (1986). Considering itself bound by the Fifth Circuit precedent of *Smith v. Ithaca Corp.*, 612 F. 2d 215 (1980),<sup>4</sup> the panel agreed with Rainey’s argument that Federal Rule of Evidence 803(8)(C), which excepts investigatory reports from the hearsay rule, did not encompass evaluative conclusions or opinions. Therefore, it held, the “conclusions” contained in the JAG Report should have been excluded. One member of the panel, concurring specially, urged however that the Circuit reconsider its interpretation of Rule 803(8)(C), suggesting that “*Smith* is an anomaly among the circuits.” 784 F. 2d, at 1530 (opinion of Johnson, J.). The panel also held, citing Federal Rule of Evidence 106, that it was reversible error for the trial court

---

<sup>4</sup>In *Bonner v. Prichard*, 661 F. 2d 1206 (1981), the newly created Eleventh Circuit adopted as binding precedent Fifth Circuit decisions rendered prior to October 1981.



to have prohibited cross-examination about additional portions of Rainey's letter which would have put in context the admissions elicited from him on direct.<sup>5</sup>

On rehearing en banc, the Court of Appeals divided evenly on the question of Rule 803(8)(C). 827 F. 2d 1498 (CA11 1987). It therefore held that *Smith* was controlling and consequently reinstated the panel judgment. On the Rule 106 question, the court unanimously reaffirmed the panel's decision that Rule 106 (or alternatively Rule 801(d)(1)(B)) required reversal. We granted certiorari to consider both issues. 485 U. S. 903 (1988).

## II

Federal Rule of Evidence 803 provides that certain types of hearsay statements are not made excludable by the hearsay rule, whether or not the declarant is available to testify. Rule 803(8) defines the "public records and reports" which are not excludable, as follows:

"Records, reports, statements, or data compilations, in any form, of public offices or agencies, setting forth (A) the activities of the office or agency, or (B) matters observed pursuant to duty imposed by law as to which matters there was a duty to report, . . . or (C) in civil actions and proceedings and against the Government in criminal cases, factual findings resulting from an investigation made pursuant to authority granted by law, unless the sources of information or other circumstances indicate lack of trustworthiness."

Controversy over what "public records and reports" are made not excludable by Rule 803(8)(C) has divided the federal courts from the beginning. In the present litigation, the Court of Appeals followed the "narrow" interpretation of *Smith v. Ithaca Corp.*, *supra*, at 220-223, which held that the

---

<sup>5</sup> In the alternative the court held that Rainey's testimony should have been admitted as a prior consistent statement under Rule 801(d)(1)(B).

term "factual findings" did not encompass "opinions" or "conclusions." Courts of Appeals other than those of the Fifth and Eleventh Circuits, however, have generally adopted a broader interpretation. For example, the Court of Appeals for the Sixth Circuit, in *Baker v. Elcona Homes Corp.*, 588 F. 2d 551, 557-558 (1978), cert. denied, 441 U. S. 933 (1979), held that "factual findings admissible under Rule 803(8)(C) may be those which are made by the preparer of the report from disputed evidence . . . ." <sup>6</sup> The other Courts of Appeals that have squarely confronted the issue have also adopted the broader interpretation. <sup>7</sup> We agree and hold that factually based conclusions or opinions are not on that account excluded from the scope of Rule 803(8)(C).

---

<sup>6</sup> *Baker* involved a police officer's report on an automobile accident. While there was no direct witness as to the color of the traffic lights at the moment of the accident, the court held admissible the officer's conclusion on the basis of his investigations at the accident scene and an interview with one of the drivers that "apparently unit #2 . . . entered the intersection against a red light." 588 F. 2d, at 555.

<sup>7</sup> See *Melville v. American Home Assurance Co.*, 584 F. 2d 1306, 1315-1316 (CA3 1978); *Ellis v. International Playtex, Inc.*, 745 F. 2d 292, 300-301 (CA4 1984); *Kehm v. Procter & Gamble Mfg. Co.*, 724 F. 2d 613, 618 (CA8 1983); *Jenkins v. Whittaker Corp.*, 785 F. 2d 720, 726 (CA9), cert. denied, 479 U. S. 918 (1986); *Perrin v. Anderson*, 784 F. 2d 1040, 1046-1047 (CA10 1986).

Nor is the scope of Rule 803(8)(C) unexplored terrain among legal scholars. The leading evidence treatises are virtually unanimous in recommending the broad approach. See E. Cleary, *McCormick on Evidence* 890, n. 7 (3d ed. 1984); M. Graham, *Handbook of Federal Evidence* 886 (2d ed. 1986); R. Lempert & S. Saltzburg, *A Modern Approach to Evidence* 449-450 (2d ed. 1982); G. Lilly, *An Introduction to the Law of Evidence* 275-276 (2d ed. 1987); 4 D. Louisell & C. Mueller, *Federal Evidence* § 455, pp. 740-741 (1980); 4 J. Weinstein & M. Berger, *Weinstein's Evidence* ¶ 803(8)[03], pp. 803-250 to 803-252 (1987). See generally Grant, *The Trustworthiness Standard for the Public Records and Reports Hearsay Exception*, 12 Western St. U. L. Rev. 53, 81-85 (1984) (favoring broad admissibility); Note, *The Scope of Federal Rule of Evidence 803(8)(C)*, 59 Texas L. Rev. 155 (1980) (advocating narrow interpretation); Comment, *The Public Documents Hearsay Exception for Evaluative Reports: Fact or Fiction?*, 63 Tulane L. Rev. 121 (1988) (same).

Because the Federal Rules of Evidence are a legislative enactment, we turn to the “traditional tools of statutory construction,” *INS v. Cardoza-Fonseca*, 480 U. S. 421, 446 (1987), in order to construe their provisions. We begin with the language of the Rule itself. Proponents of the narrow view have generally relied heavily on a perceived dichotomy between “fact” and “opinion” in arguing for the limited scope of the phrase “factual findings.” *Smith v. Ithaca Corp.* contrasted the term “factual findings” in Rule 803(8) (C) with the language of Rule 803(6) (records of regularly conducted activity), which expressly refers to “opinions” and “diagnoses.” “Factual findings,” the court opined, must be something other than opinions. 612 F. 2d, at 221–222.<sup>8</sup>

For several reasons, we do not agree. In the first place, it is not apparent that the term “factual findings” should be

---

<sup>8</sup>The court in *Smith* found it significant that different language was used in Rules 803(6) and 803(8)(C): “Since these terms are used in similar context within the same Rule, it is logical to assume that Congress intended that the terms have different and distinct meanings.” 612 F. 2d, at 222. The Advisory Committee Notes to Rule 803(6) make clear, however, that the Committee was motivated by a particular concern in drafting the language of that Rule. While opinions were rarely found in traditional “business records,” the expansion of that category to encompass documents such as medical diagnoses and test results brought with it some uncertainty in earlier versions of the Rule as to whether diagnoses and the like were admissible. “In order to make clear its adherence to the [position favoring admissibility],” the Committee stated, “the rule specifically includes both diagnoses and opinions, in addition to acts, events, and conditions, as proper subjects of admissible entries.” Advisory Committee’s Notes on Fed. Rule Evid. 803(6), 28 U. S. C. App., p. 723. Since that specific concern was not present in the context of Rule 803(8)(C), the absence of identical language should not be accorded much significance. See 827 F. 2d, 1498, 1511–1512 (CA11 1987) (en banc) (Tjoflat, J., concurring). What is more, the Committee’s report on Rule 803(8)(C) strongly suggests that that Rule has the same scope of admissibility as does Rule 803(6): “Hence the rule, as in *Exception [paragraph] (6)*, assumes admissibility in the first instance but with ample provision for escape if sufficient negative factors are present.” Advisory Committee’s Notes on Fed. Rule Evid. 803(8), 28 U. S. C. App., p. 725 (emphasis added).

read to mean simply “facts” (as opposed to “opinions” or “conclusions”). A common definition of “finding of fact” is, for example, “[a] conclusion by way of reasonable inference from the evidence.” Black’s Law Dictionary 569 (5th ed. 1979). To say the least, the language of the Rule does not compel us to reject the interpretation that “factual findings” includes conclusions or opinions that flow from a factual investigation. Second, we note that, contrary to what is often assumed, the language of the Rule does not state that “factual findings” are admissible, but that “*reports . . . setting forth . . . factual findings*” (emphasis added) are admissible. On this reading, the language of the Rule does not create a distinction between “fact” and “opinion” contained in such reports.

Turning next to the legislative history of Rule 803(8)(C), we find no clear answer to the question of how the Rule’s language should be interpreted. Indeed, in this litigation the legislative history may well be at the origin of the dispute. Rather than the more usual situation where a court must attempt to glean meaning from ambiguous comments of legislators who did not focus directly on the problem at hand, here the Committees in both Houses of Congress clearly recognized and expressed their opinions on the precise question at issue. Unfortunately, however, they took diametrically opposite positions. Moreover, the two Houses made no effort to reconcile their views, either through changes in the Rule’s language or through a statement in the Report of the Conference Committee.

The House Judiciary Committee, which dealt first with the proposed rules after they had been transmitted to Congress by this Court, included in its Report but one brief paragraph on Rule 803(8):

“The Committee approved Rule 803(8) without substantive change from the form in which it was submitted by the Court. The Committee intends that the phrase ‘factual findings’ be strictly construed and that evaluations or opinions contained in public reports shall not be

admissible under this Rule.” H. R. Rep. No. 93-650, p. 14 (1973).

The Senate Committee responded at somewhat greater length, but equally emphatically:

“The House Judiciary Committee report contained a statement of intent that ‘the phrase “factual findings” in subdivision (c) be strictly construed and that evaluations or opinions contained in public reports shall not be admissible under this rule.’ The committee takes strong exception to this limiting understanding of the application of the rule. We do not think it reflects an understanding of the intended operation of the rule as explained in the Advisory Committee notes to this subsection. . . . We think the restrictive interpretation of the House overlooks the fact that while the Advisory Committee assumes admissibility in the first instance of evaluative reports, they are not admissible if, as the rule states, ‘the sources of information or other circumstances indicate lack of trustworthiness.’

“The committee concludes that the language of the rule together with the explanation provided by the Advisory Committee furnish sufficient guidance on the admissibility of evaluative reports.” S. Rep. No. 93-1277, p. 18 (1974).

Clearly this legislative history reveals a difference of view between the Senate and the House that affords no definitive guide to the congressional understanding. It seems clear however that the Senate understanding is more in accord with the wording of the Rule and with the comments of the Advisory Committee.<sup>9</sup>

---

<sup>9</sup>See Advisory Committee’s Notes on Fed. Rule Evid. 803(8), 28 U. S. C. App., pp. 724-725. As Congress did not amend the Advisory Committee’s draft in any way that touches on the question before us, the

The Advisory Committee's comments are notable, first, in that they contain no mention of any dichotomy between statements of "fact" and "opinions" or "conclusions." What was on the Committee's mind was simply whether what it called "evaluative reports" should be admissible. Illustrating the previous division among the courts on this subject, the Committee cited numerous cases in which the admissibility of such reports had been both sustained and denied. It also took note of various federal statutes that made certain kinds of evaluative reports admissible in evidence. What is striking about all of these examples is that these were *reports that stated conclusions*. *E. g.*, *Moran v. Pittsburgh-Des Moines Steel Co.*, 183 F. 2d 467, 472-473 (CA3 1950) (report of Bureau of Mines concerning the cause of a gas tank explosion admissible); *Franklin v. Skelly Oil Co.*, 141 F. 2d 568, 571-572 (CA10 1944) (report of state fire marshal on the cause of a gas explosion inadmissible); 42 U. S. C. § 269(b) (bill of health by appropriate official admissible as prima facie evidence of vessel's sanitary history and condition). The Committee's concern was clearly whether reports of this kind should be admissible. Nowhere in its comments is there the slightest indication that it even considered the solution of admitting only "factual" statements from such reports.<sup>10</sup>

Committee's commentary is particularly relevant in determining the meaning of the document Congress enacted.

<sup>10</sup> Our conclusion that the Committee was concerned only about the question of the admissibility *vel non* of "evaluative reports," without any distinction between statements of "fact" and "conclusions," draws support from the fact that this was the focus of scholarly debate on the official reports question prior to adoption of the Federal Rules. Indeed, the problem was often phrased as whether official reports could be admitted *in view of the fact that they contained the investigator's conclusions*. Thus Professor McCormick, in an influential article relied upon by the Committee, stated his position as follows: "[E]valuative reports of official investigators, though partly based upon statements of others, and though embracing conclusions, are admissible as evidence of the facts reported." McCormick, *Can the Courts Make Wider Use of Reports of Official Investigations?*, 42 Iowa L. Rev. 363, 365 (1957) (emphasis added).

Rather, the Committee referred throughout to “reports,” without any such differentiation regarding the statements they contained. What the Committee referred to in the Rule’s language as “reports . . . setting forth . . . factual findings” is surely nothing more or less than what in its commentary it called “evaluative reports.” Its solution as to their admissibility is clearly stated in the final paragraph of its report on this Rule. That solution consists of two principles: First, “the rule . . . assumes admissibility in the first instance . . . .” Second, it provides “ample provision for escape if sufficient negative factors are present.”

That “provision for escape” is contained in the final clause of the Rule: evaluative reports are admissible “unless the sources of information or other circumstances indicate lack of trustworthiness.” This trustworthiness inquiry—and not an arbitrary distinction between “fact” and “opinion”—was the Committee’s primary safeguard against the admission of unreliable evidence, and it is important to note that it applies to all elements of the report. Thus, a trial judge has the discretion, and indeed the obligation, to exclude an entire report or portions thereof—whether narrow “factual” statements or broader “conclusions”—that she determines to be untrustworthy.<sup>11</sup> Moreover, safeguards built into other portions of

---

<sup>11</sup> The Advisory Committee proposed a nonexclusive list of four factors it thought would be helpful in passing on this question: (1) the timeliness of the investigation; (2) the investigator’s skill or experience; (3) whether a hearing was held; and (4) possible bias when reports are prepared with a view to possible litigation (citing *Palmer v. Hoffman*, 318 U. S. 109 (1943)). Advisory Committee’s Notes on Fed. Rule Evid. 803(8), 28 U. S. C. App., p. 725; see Note, *The Trustworthiness of Government Evaluative Reports under Federal Rule of Evidence 803(8)(C)*, 96 Harv. L. Rev. 492 (1982).

In a case similar in many respects to these, the trial court applied the trustworthiness requirement to hold inadmissible a JAG Report on the causes of a Navy airplane accident; it found the report untrustworthy because it “was prepared by an inexperienced investigator in a highly complex field of investigation.” *Fraleigh v. Rockwell Int’l Corp.*, 470 F. Supp. 1264, 1267 (SD Ohio 1979). In the present litigation, the District Court found

the Federal Rules, such as those dealing with relevance and prejudice, provide the court with additional means of scrutinizing and, where appropriate, excluding evaluative reports or portions of them. And of course it goes without saying that the admission of a report containing “conclusions” is subject to the ultimate safeguard—the opponent’s right to present evidence tending to contradict or diminish the weight of those conclusions.

Our conclusion that neither the language of the Rule nor the intent of its framers calls for a distinction between “fact” and “opinion” is strengthened by the analytical difficulty of drawing such a line. It has frequently been remarked that the distinction between statements of fact and opinion is, at best, one of degree:

“All statements in language are statements of opinion, i. e., statements of mental processes or perceptions. So-called ‘statements of fact’ are only more specific statements of opinion. What the judge means to say, when he asks the witness to state the facts, is: ‘The nature of this case requires that you be more specific, if you can, in your description of what you saw.’” W. King & D. Pillinger, *Opinion Evidence in Illinois* 4 (1942) (footnote omitted), quoted in 3 J. Weinstein & M. Berger, *Weinstein’s Evidence* ¶701[01], p. 701–6 (1988).

See also E. Cleary, *McCormick on Evidence* 27 (3d ed. 1984) (“There is no conceivable statement however specific, detailed and ‘factual,’ that is not in some measure the product of inference and reflection as well as observation and memory”); R. Lempert & S. Saltzburg, *A Modern Approach to Evidence* 449 (2d ed. 1982) (“A factual finding, unless it is a simple report of something observed, is an opinion as to what more basic facts imply”). Thus, the traditional requirement that lay witnesses give statements of fact rather than opinion may

---

the JAG Report to be trustworthy. App. 35. As no party has challenged that finding, we have no occasion to express an opinion on it.



be considered, “[l]ike the hearsay and original documents rules . . . a ‘best evidence’ rule.” McCormick, *Opinion Evidence in Iowa*, 19 Drake L. Rev. 245, 246 (1970).

In the present action, the trial court had no difficulty in admitting as a factual finding the statement in the JAG Report that “[a]t the time of impact, the engine of 3E955 was operating but was operating at reduced power.” Surely this “factual finding” could also be characterized as an opinion, which the investigator presumably arrived at on the basis of clues contained in the airplane wreckage. Rather than requiring that we draw some inevitably arbitrary line between the various shades of fact/opinion that invariably will be present in investigatory reports, we believe the Rule instructs us—as its plain language states—to admit “reports . . . setting forth . . . factual findings.” The Rule’s limitations and safeguards lie elsewhere: First, the requirement that reports contain factual findings bars the admission of statements not based on factual investigation. Second, the trustworthiness provision requires the court to make a determination as to whether the report, or any portion thereof, is sufficiently trustworthy to be admitted.

A broad approach to admissibility under Rule 803(8)(C), as we have outlined it, is also consistent with the Federal Rules’ general approach of relaxing the traditional barriers to “opinion” testimony. Rules 702–705 permit experts to testify in the form of an opinion, and without any exclusion of opinions on “ultimate issues.” And Rule 701 permits even a lay witness to testify in the form of opinions or inferences drawn from her observations when testimony in that form will be helpful to the trier of fact. We see no reason to strain to reach an interpretation of Rule 803(8)(C) that is contrary to the liberal thrust of the Federal Rules.<sup>12</sup>

---

<sup>12</sup> The cited Rules refer, of course, to situations—unlike that at issue—where the opinion testimony is subject to cross-examination. But the determination that cross-examination was not indispensable in regard to official investigatory reports has already been made, and our point is

We hold, therefore, that portions of investigatory reports otherwise admissible under Rule 803(8)(C) are not inadmissible merely because they state a conclusion or opinion. As long as the conclusion is based on a factual investigation and satisfies the Rule's trustworthiness requirement, it should be admissible along with other portions of the report.<sup>13</sup> As the trial judge in this action determined that certain of the JAG Report's conclusions were trustworthy, he rightly allowed them to be admitted into evidence. We therefore reverse the judgment of the Court of Appeals in respect of the Rule 803(8)(C) issue.

### III

Respondents also contended on appeal that reversal was required because the District Court improperly restricted the cross-examination of plaintiff Rainey by his own counsel in regard to the letter Rainey had addressed to Lieutenant Commander Morgan. We agree with the unanimous holding of the Court of Appeals en banc that the District Court erred in refusing to permit Rainey to present a more complete picture of what he had written to Morgan.

We have no doubt that the jury was given a distorted and prejudicial impression of Rainey's letter. The theory of Rainey's case was that the accident was the result of a power failure, and, read in its entirety, his letter to Morgan was fully consistent with that theory. While Rainey did discuss problems his wife had encountered the morning of the accident which led her to attempt to cancel the flight, and also agreed that her airplane had violated pattern integrity in turning left prematurely, the thrust of his letter was to chal-

---

merely that imposing a rigid distinction between fact and opinion would run against the Rules' tendency to deemphasize that dichotomy.

<sup>13</sup> We emphasize that the issue in this litigation is whether Rule 803(8)(C) recognizes any difference between statements of "fact" and "opinion." There is no question here of any distinction between "fact" and "law." We thus express no opinion on whether legal conclusions contained in an official report are admissible as "findings of fact" under Rule 803(8)(C).

lenge Morgan's theory that the crash had been caused by a stall that took place when the pilots turned sharply right and pitched up in attempting to avoid the other plane. Thus Rainey argued that Morgan's hypothesis was inconsistent with the observations of eyewitnesses, the physical findings in the wreckage, and the likely actions of the two pilots. He explained at length his theory of power failure and attempted to demonstrate how the various pieces of evidence supported it. What the jury was told, however, through the defendants' direct examination of Rainey as an adverse witness, was that Rainey had written six months after the accident (1) that his wife had attempted to cancel the flight, partly because her student was tired and emotionally drained, and that "unnecessary pressure" was placed on them to proceed with it; and (2) that she or her student had abruptly initiated a hard right turn when the other aircraft unexpectedly came into view. It is plausible that a jury would have concluded from this information that Rainey did not believe in his theory of power failure and had developed it only later for purposes of litigation. Because the court sustained defense counsel's objection, Rainey's counsel was unable to counteract this prejudicial impression by presenting additional information about the letter on cross-examination.

The common-law "rule of completeness," which underlies Federal Rule of Evidence 106, was designed to prevent exactly the type of prejudice of which Rainey complains. In its aspect relevant to this litigation, the rule of completeness was stated succinctly by Wigmore: "[T]he opponent, against whom a part of an utterance has been put in, may in his turn complement it by putting in the remainder, in order to secure for the tribunal a complete understanding of the total tenor and effect of the utterance." 7 J. Wigmore, *Evidence in Trials at Common Law* §2113, p. 653 (J. Chadbourn rev. 1978).<sup>14</sup> The

---

<sup>14</sup> In addition to this concern that the court not be misled because portions of a statement are taken out of context, the rule has also addressed the danger that an out-of-context statement may create such prejudice that

Federal Rules of Evidence have partially codified the doctrine of completeness in Rule 106:

“When a writing or recorded statement or part thereof is introduced by a party, an adverse party may require the introduction at that time of any other part or any other writing or recorded statement which ought in fairness to be considered contemporaneously with it.”

In proposing Rule 106, the Advisory Committee stressed that it “does not in any way circumscribe the right of the adversary to develop the matter on cross-examination or as part of his own case.” Advisory Committee’s Notes on Fed. Rule Evid. 106, 28 U. S. C. App., p. 682. We take this to be a reaffirmation of the obvious: that when one party has made use of a portion of a document, such that misunderstanding or distortion can be averted only through presentation of another portion, the material required for completeness is *ipso facto* relevant and therefore admissible under Rules 401 and 402. See 1 J. Weinstein & M. Berger, *Weinstein’s Evidence* ¶ 106[02], p. 106–20 (1986). The District Court’s refusal to admit the proffered completion evidence was a clear abuse of discretion.

While much of the controversy in this suit has centered on whether Rule 106 applies, we find it unnecessary to address that issue. Clearly the concerns underlying Rule 106 are relevant here, but, as the general rules of relevancy permit a ready resolution to this litigation, we need go no further in exploring the scope and meaning of Rule 106.<sup>15</sup>

Unfortunately for the clarity of the proceedings, the defendants’ objection to the question put by Rainey’s counsel was couched not in terms of relevance but rather as calling

---

it is impossible to repair by a *subsequent* presentation of additional material. The issue in this litigation, however, involves only the first concern.

<sup>15</sup> Nor, in view of our disposition of the action, need we address the alternative ground cited by the Court of Appeals for its decision, namely that Rainey’s proposed testimony would have constituted a “prior consistent statement” under Rule 801(d)(1)(B).

for an opinion.<sup>16</sup> While the question put to Rainey indeed inquired about an opinion Rainey had earlier expressed, it should have been obvious from the context that the purpose of the question was not to elicit Rainey's opinion on the cause of the accident. Rather, Rainey was asked, in effect, whether he had made a certain statement in his letter. That was a question he was eminently qualified to answer.<sup>17</sup> Counsel's objection that Rainey was not entitled to give opinion evidence could not avail in view of the obvious purpose for which the statement was offered.<sup>18</sup>

---

<sup>16</sup> The colloquy before the District Court was as follows:

"Q. One last point. In the same letter to which Mr. Toothman made reference to in his questions, sir, did you also say that the most probably [*sic*] primary cause of this mishap was rollback?

"Mr. Toothman: I would object to this, Your Honor. Probable cause is an opinion.

"The Court: I beg your pardon?

"Mr. Toothman: He's trying to get an opinion out of him now, not a fact.

"The Court: Objection sustained.

"Mr. Larry: Your Honor, he has had the ability—

"Mr. Toothman: I object to him arguing.

"Mr. Larry: May I be heard on this?

"The Court: Yes, sir. Go ahead.

"Mr. Larry: On the basis that this letter constitutes an admission by Commander Rainey, he has been asked to answer every single question Mr. Toothman had respecting—

"The Court: I don't recall going into anything except the matter about that right turn and so forth, and that's all he went into. He did express that opinion and that came in as an admission against him, I suppose, but that doesn't mean you can qualify him for the questions you are now asking. The objection is sustained." App. 77-78.

<sup>17</sup> The defendants would, of course, have been entitled to a limiting instruction pursuant to Rule 105 had they requested it.

<sup>18</sup> Nor would a hearsay objection have been availing. Although the question called for Rainey to testify to an out-of-court statement, that statement was not offered "to prove the truth of the matter asserted." Rule 801(c). Rather, it was offered simply to prove what Rainey had said about the accident six months after it happened, and to contribute to a fuller understanding of the material the defense had already placed in evidence.

Petitioners have also objected that Rainey waived the right to pursue this issue on appeal because he did not properly raise it in the trial court. We disagree. Rule 103(a)(2) requires, in the first place, that to preserve an argument that evidence was wrongly excluded the proponent must make known the substance of the evidence sought to be admitted by an offer of proof unless it "was apparent from the context within which questions were asked."<sup>19</sup> Here the nature of the proposed testimony was abundantly apparent from the very question put by Rainey's counsel. The proponent must also comply with Federal Rule of Civil Procedure 46, which requires that a party seeking to preserve an objection to the court's ruling must "mak[e] known to the court the action which the party desires the court to take or the party's objection to the action of the court and the grounds therefor." Although, as is frequently the case in the heat of a trial, counsel did not explain the evidentiary basis of his argument as thoroughly as might ideally be desired, we are satisfied that he substantially satisfied the requirement of putting the court on notice as to his concern. In the colloquy following the defense objection to his question,<sup>20</sup> and before he was cut off first by defense counsel and then by the judge, Rainey's counsel began to articulate the argument that his question should be allowed because the defense had been able to question Rainey concerning his letter. Moreover, the judge's response<sup>21</sup> suggests that he perceived the completeness argument. We cannot say that the point was not sufficiently

---

<sup>19</sup> Rule 103(a) provides in relevant part:

"Error may not be predicated upon a ruling which admits or excludes evidence unless a substantial right of the party is affected, and

"(2) In case the ruling is one excluding evidence, the substance of the evidence was made known to the court by offer or was apparent from the context within which questions were asked."

<sup>20</sup> See n. 16, *supra*.

<sup>21</sup> "I don't recall going into anything except the matter about that right turn and so forth, and that's all he went into." App. 78.

made.<sup>22</sup> Rainey therefore was not barred from pursuing this issue on appeal.

#### IV

We hold, first, that statements in the form of opinions or conclusions are not by that fact excluded from the scope of Federal Rule of Evidence 803(8)(C). We therefore reverse the judgment of the Court of Appeals in that respect. Second, we hold that on the facts of this litigation the District Court abused its discretion in restricting the scope of cross-examination of respondent Rainey by his counsel, and to that extent we affirm the Court of Appeals' judgment. The case is remanded for further proceedings consistent with this opinion.

*It is so ordered.*

---

<sup>22</sup> Even if, as the dissent contends, counsel's "brief presentation" was "ambiguous at best," it is incumbent upon a reviewing court to take into consideration the circumstances under which this "brief presentation" was made. Rainey's counsel attempted twice to articulate the basis on which the proposed testimony should be admitted. After first being interrupted by an objection from opposing counsel and having obtained the court's permission to make his argument, he was interrupted anew, this time by the court, which cut him off and ruled on the defense objection before he had been allowed to complete even a single sentence. See n. 16, *supra*. We have no quarrel with the proposition that counsel must articulate the grounds on which evidence should be admitted, and Rainey's counsel had indeed begun to do so. Surely the degree of precision with which counsel is required to argue must be judged, among other things, in accordance with the leeway the court affords him in advancing his argument. None of the cases the dissent cites is to the contrary.

We add that we find surprising the degree of certainty manifested by the dissent as to what the trial judge understood Rainey's counsel to be arguing—so certain indeed that it would correct what he actually said. Compare n. 16, *supra* ("that doesn't mean you can qualify him"), with *post*, at 176 ("that doesn't mean you can[t] qualify him"). The dissent has the trial judge suggest that counsel qualify Rainey as an expert, and implicitly faults counsel for not having proceeded to do so. Yet there is no basis whatever—other than the dissent's apparent belief that it is what he *should* have said—for assuming that the trial judge meant to say "can't" when he in fact said "can."

CHIEF JUSTICE REHNQUIST, with whom JUSTICE O'CONNOR joins, concurring in part and dissenting in part.

I join Parts I and II of the Court's opinion, but dissent from Part III. I do not believe the District Court abused its discretion in refusing to admit this particular testimony. The Court concedes that "counsel did not explain the evidentiary basis of his argument as thoroughly as might ideally be desired . . ." *ante*, at 174, but I would go further and say that counsel's brief presentation to the District Court was ambiguous at best.

Rainey's attorney was faced with an objection to testimony he wished to elicit from his client based on opposing counsel's perception that it would be nonexpert opinion.<sup>1</sup> He responded by saying "[o]n the basis that this letter constitutes an admission by Commander Rainey, he has been asked to answer every single question [opposing counsel] had respecting—." App. 77. At that point the court cut in with an explanation of why that answer was insufficient. The judge explained:

"I don't recall going into anything except the matter about the right turn and so forth, and that's all he went into. He did express that opinion and that came in as an admission against him, I suppose, but that doesn't mean you can['t] qualify him for the questions you are now asking. The objection is sustained." *Id.*, at 78.

Rainey's lawyer seems to have been arguing that, because no one objected to Rainey's answers to defendant's questions about the letter as nonexpert opinion, Rainey should be able to answer similar questions put by his own attorney without that objection. The argument looks more like one based on

---

<sup>1</sup>The entire colloquy relevant to the exclusion of Rainey's testimony about the letter is set out *ante*, at 173, n. 16.



fairness or waiver (often known as “opening the door”<sup>2</sup>) than one based specifically on completeness. That is how the judge understood it. He explained his ruling sustaining the objection by noting that although the defense questioning had elicited some opinion, it was admissible on other grounds and then suggested that Rainey’s lawyer qualify Rainey as an expert. Here the trial judge ruled on the basis of a reasonable understanding of respondents’ stated reasons for allowing the evidence to be admitted, and the trial judge made this understanding clear to respondents’ counsel. The evidence was not admissible under this view, and counsel made no attempt to clarify his position.

Today, the Court offers sound reasons for the admission of the testimony in question, but they are reasons which it has adduced from briefs and careful research, not the reasons expressed by counsel at trial.

“If counsel specifies a purpose for which the proposed evidence is inadmissible and the judge excludes, counsel cannot complain of the ruling on appeal though it could have been rightly admitted for another purpose.” E. Cleary, *McCormick on Evidence* § 51, p. 125 (3d ed. 1984).

Trial judges do not have the luxury of briefs or research when making a typical evidentiary ruling, and for this reason we have traditionally required the proponent of evidence to defend it against objection by showing why it should be admissible. Federal Rule of Evidence 103(a)(2) requires an “offer of proof” in order to preserve for review a perceived error excluding evidence.<sup>3</sup> Most courts and treatises have

---

<sup>2</sup> According to 21 C. Wright & K. Graham, *Federal Practice and Procedure* § 5039, p. 199 (1977) one doctrine which allows even a valid and timely objection to be defeated is variously known as “waiver,” “estoppel,” “opening the door,” “fighting fire with fire,” and “curative admissibility.” The doctrine’s soundness depends on the specific situation in which it is used and calls for an exercise of judicial discretion.

<sup>3</sup> For the full text of the Rule, see *ante*, at 174, n. 19.

interpreted the need for an “offer of proof” as requiring a specific and timely defense of the evidence. See 1 J. Weinstein & M. Berger, *Weinstein’s Evidence* ¶103[03], pp. 103–36 to 103–38 (1988); 21 C. Wright & K. Graham, *Federal Practice and Procedure* §5040, pp. 209–211 (1977); *United States v. Peters*, 732 F. 2d 1004 (CA1 1984); *United States v. Grapp*, 653 F. 2d 189, 194 (CA5 1981); *Huff v. White Motor Corp.*, 609 F. 2d 286 (CA7 1979). The need for a showing of evidence is the same, whether it is an essential part of the “offer of proof,” or, as the Court agrees, required by Federal Rule of Civil Procedure 46.<sup>4</sup>

The disagreement in these cases is not about applicable Rules of Evidence, but how a trial judge should fairly have understood an offer of proof under these circumstances. This Court, far removed from the factual context and on the basis of a cold record, is in no position to say that the trial court’s ruling in this situation was an abuse of discretion. Cf. *Anderson v. Bessemer City*, 470 U. S. 564, 575 (1985).

---

<sup>4</sup> *Ante*, at 174.